

# REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE BATH COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

# EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



# Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Ray Bailey, Bath County Judge/Executive
Honorable Alfred Fawns, Jr., Former Bath County Judge/Executive
Members of the Bath County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Bath County, Kentucky, as of June 30, 1999, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Bath County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Bath County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky. Consequently, certain revenues and the related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising from cash transactions of Bath County, Kentucky, and the related statement of cash receipts, cash disbursements, and changes in cash balances as of and for the year ended June 30, 1999, in conformity with the cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
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Our audit was performed for the purpose of forming an opinion on the financial statements of Bath County, Kentucky, taken as a whole. The information provided on the accompanying schedules is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discuss the following areas of noncompliance:

- The County Should Have A Written Agreement To Protect Deposits
- The Annual Budget Did Not Include All Funds
- The County Treasurer's Report And County Judge/Executive's Quarterly Report Should Contain All Funds Of The Bath County Fiscal Court
- The County Should Maintain Timesheets For All Employees
- The County Should Maintain Proper Documentation For All Expenditures

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 10, 2000 on our consideration of Bath County, Kentucky's compliance with certain provisions of laws, regulations, contracts, and grants, and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - January 10, 2000

# **BATH COUNTY OFFICIALS**

#### Fiscal Year Ended June 30, 1999

Ray Bailey County Judge/Executive

Donald A. Maze County Attorney
Glen Thomas County Clerk

Nancy Crouch Circuit Court Clerk

Randall Armitage Sheriff
Palmer Crouch Jailer

Paul Goodpastor Property Valuation Administrator

Brenda Thomas County Treasurer

Robbie Powell Coroner

Vernon Crouch Commissioner
E. H. Snedegar Commissioner
Billy Martin Commissioner

# STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

### BATH COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 1999

#### Assets and Other Resources

General Fund:		
Cash	\$	102,373
Road and Bridge Fund:		
Cash		219,870
Jail Fund:		
Cash		4,065
Local Government Economic Assistance Fund:		
Cash		21,215
Building Commission Fund:		
Cash		59,619
911 Fund:		
Cash		31,490
Scattered Site Homebuyer Fund:		
Cash		3,433
Courthouse Restoration Fund:		
Cash		154,411
Payroll Account:		
Cash		366
Other Resources		
General Fund:		
Amounts to be Provided in Future Years for Health Department Principal		63,000
Amounts to be Provided in Future Years for Voting Machines Principal		38,287
Amounts to be Provided in Future Years for Xerox Copier Principal		6,702
Building Commission Fund:		
Amounts to be Provided in Future Years for Bond Principal Payment		274,000
Total Assets and Other Resources	\$	978,831
Total Lisbots and Other Resources	Ψ	770,031

# BATH COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 1999 (Continued)

#### **Liabilities and Fund Balances**

#### Liabilities

General Fund:	
KACO Leasing Trust (Note 5)	
Health Department	\$ 63,000
Voting Machines	38,287
Xerox Corporation-Copier	6,702
Building Commission Fund:	
Bond Payable (Note 4)	274,000
Payroll Account	366
Fund Balances	
Reserved:	
Building Commission Fund	59,619
911 Fund	31,490
Scattered Site Homebuyer Fund	3,433
Courthouse Restoration Fund	154,411
Unreserved:	
General Fund	102,373
Road Fund	219,870
Jail Fund	4,065
Local Government Economic Assistance Fund	21,215
Total Liabilities and Fund Balances	\$ 978,831

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

### BATH COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

# Fiscal Year Ended June 30, 1999

Cash Receipts	Tot (Mo	emorandum	Gen Fun		Roa Brio Fun	•	Jail	Fund
Schedule of Operating Revenue Transfers In	\$	1,890,590 280,232	\$	588,544 121,566	\$	785,195	\$	45,028 91,000
Total Cash Receipts	_\$_	2,170,822	\$	710,110	\$	785,195	\$	136,028
Cash Disbursements								
Comparative Schedule of Final Budget and Budgeted Expenditures Schedule of Unbudgeted Expenditures	\$	1,426,744 150,957	\$	540,765	\$	549,083	\$	134,567
Transfers Out Bonds:		280,232		158,665		121,219		
Principal Paid Interest Paid	ı	21,000 14,225						
Lease Purchase Agreements-KACOLT Health Department		19,000		19,000				
Voting Machines		3,755		3,755				
Total Cash Disbursements	\$	1,915,914	\$	722,185	\$	670,302	\$	134,567
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1998	\$	254,907 341,568	\$	(12,075) 114,448	\$	114,893 104,977	\$	1,461 2,604
Cash Balance - June 30, 1999	\$	596,475	\$	102,373	\$	219,870	\$	4,065

The accompanying notes are an integral part of the financial statements.

### BATH COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1999 (Continued)

Loca	1								
	ernment								tered
	omic		ding	Econ				Site	
	stance		nmission		elopment	911			nebuyer
Fund		Fun	d	Fund		Fun	<u>d</u>	Func	<u>l</u>
\$	40,461	\$	119,366 64,309	\$	14 2,180	\$	97,049	\$	27,433
\$	40,461	\$	183,675	\$	2,194	\$	97,049	\$	27,433
\$	34,073	\$	150,957	\$	2,191 348	\$	107,799	\$	24,000
			21,000 14,225						
\$	34,073	\$	186,182	\$	2,539	\$	107,799	\$	24,000
\$	6,388 14,827	\$	(2,508) 62,127	\$	(345) 345	\$	(10,750) 42,240	\$	3,433
\$	21,215	\$	59,619	\$	0	\$	31,490	\$	3,433

### BATH COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1999 (Continued)

ash Receipts		rthouse toration d	Forest Fire Protection Fund		
Schedule of Operating Revenue Transfers In	\$	187,500	\$	1,177	
Total Cash Receipts	\$	187,500	\$	1,177	
Cash Disbursements					
Comparative Schedule of Final Budget and Budgeted Expenditures Schedule of Unbudgeted Expenditures Transfers Out Bonds: Principal Paid Interest Paid Lease Purchase Agreements-KACOLT Health Department	\$	33,089	\$	1,177	
Voting Machines					
Total Cash Disbursements	\$	33,089	\$	1,177	
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1998	\$	154,411	\$	0	
Cash Balance - June 30, 1999	\$	154,411	\$	0	

#### BATH COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 1999

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The financial statements of Bath County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Building Commission Fund as part of the reporting entity.

#### B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts.

#### C. Basis of Accounting

The financial statements were prepared on a cash basis of accounting pursuant to Kentucky Revised Statute (KRS) 68.210 as recommended by the State Local Finance Officer. Consequently, certain revenues and related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

#### D. Legal Compliance - Budget

The Bath County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

BATH COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 1. (Continued)

#### E. Cash and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### F. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Bath County Fiscal Court: Bath County Water District and Sharpsburg Water District.

#### Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

BATH COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

#### Note 3. Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The depository institution has pledged or provided sufficient collateral, and the depository institution's board of directors or loan committee approved the pledge or provision. However, the depository institution did not have a written agreement with the county securing the county's interest in the collateral.

The county's deposits are categorized below to give an indication of the level of risk assumed by the county as of August 12, 1998.

	Bank	Balance
Collateralized with securities held by the county's agent in the county's name	\$	0
Uncollateralized and uninsured		661,303
Total	\$	661,303

Note 4. Long-Term Debt

Bonds outstanding in the building commission fund are:

Due Date	_	heduled nterest	Scheduled Principal		
1999-2000	\$	13,700	\$	22,000	
2000-2001		12,600		23,000	
2001-2002		11,450		24,000	
2002-2003		10,250		25,000	
2003-2004		9,000		26,000	
2004-2005		7,700		28,000	
2005-2006		6,300		29,000	
2006-2007		4,850		31,000	
2007-2008		3,300		32,000	
2008-2009		1,700		34,000	
Totals	\$	80,850	\$	274,000	

BATH COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 5. Lease-Purchase Agreements

The county has entered into the following lease-purchase agreements:

Liabilities of the General Fund are:

Description	Purchase Date	Maturity Date	Interest Rate	Amount Outstanding	
KACO Leasing Trust Prog Health Department Voting Machines	gram: 10/28/1992 9/29/1997	2/1/2002 11/1/2007	5.126 4.250	\$ \$	63,000 38,287
Xerox Corporation: Copier	12/1/1997	12/1/2002	*	\$	6,702

<sup>\*</sup> Cost per Copy Plan Note 6. Subsequent Events

The Bath County Fiscal Court is currently involved in a pending federal lawsuit filed by five (5) persons who were previously employed by the county under the prior administration. This lawsuit is a wrongful termination action, where these persons are requesting damages for their claim that they were illegally terminated from their jobs when the administration changed on January 1, 1999. The lawsuit is presently in the discovery stages and the outcome at this time is not predictable. The Bath County Fiscal Court is of the opinion that, should these persons win a favorable judgment against the county, the liability carrier would be responsible for paying any such judgment.

# COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

# BATH COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

# Fiscal Year Ended June 30, 1999

	$\mathcal{C}$		Actual Operating		Over (Under)	
Budgeted Funds	Reve	•	Reve	•	Buc	*
						8
General Fund	\$	542,062	\$	588,544	\$	46,482
Road and Bridge Fund		689,877		785,195		95,318
Jail Fund		42,913		45,028		2,115
Local Government Economic Assistance Fund		38,445		40,461		2,016
911 Fund		95,400		97,049		1,649
Scattered Site Homebuyer Fund		996,000		27,433		(968,567)
Courthouse Restoration Fund		750,000		187,500		(562,500)
Totals	\$	3,154,697	\$	1,771,210	\$	(1,383,487)
Reconciliation						
Total Budgeted Operating Revenue Above					\$	3,154,697
Add: Budgeted Prior Year Surplus					4	279,095
Less: Other Financing Uses						(22,755)
Total Operating Budget Per Comparative Schedule						
Of Final Budget and Budgeted Expenditures					\$	3,411,037





# BATH COUNTY SCHEDULE OF OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	Tota (Me Only	morandum	Gen Fund		Road and Bridge Fund		Jail Fund	
Revenue From Local Taxes								
and Excess Fees								
Sheriff:								
Taxes	\$	173,055	\$	173,055	\$		\$	
Bank Franchise Deposit		28,127		28,127				
Franchise Fees		56,173		56,173				
Excess Fees - 1998		821		821				
Tangible Personal Property Tax		7,435		7,435				
Advertising Fees		354		354				
County Clerk:								
Deed Transfer Tax		12,283		12,283				
Delinquent Taxes		5,825		5,825				
Excess Fees - 1998		50,648		50,648				
Tangible Personal Property Taxes:								
Other Counties		5,432		5,432				
County Clerk		48,359		48,359				
In Lieu of Taxes:								
Other in Lieu Payments		10,382		10,382				
Totals	\$	398,895	\$	398,895	\$	0	\$	0 .
<u>U.S. Treasurer</u>								
U.S. Com of Engineers								
U.S. Corp of Engineers- Lake Patrol	\$	7 175	¢	7 175	¢		\$	
Lake Patroi	Ф	7,475	\$	7,475	\$		<u> </u>	<del></del> ·
Totals	\$	7,475	\$	7,475	\$	0	\$	0
Federal Receipts - State Treasurer								
Discourse d Face								
Disaster and Emergency Assistance	¢	6 606	Φ	6 606	¢		¢	
Grants - Coordinator Salary Appalachian Regional Commission	\$	6,686	\$	6,686	\$		\$	
Grants		27,433						
Grants		41,433						

BATH COUNTY SCHEDULE OF OPERATING REVENUE Fiscal Year Ended June 30, 1999 (Continued)

Local Government Economic Assistance Fund	Building Commission Fund	Economic Development Fund	911 Fund	Scattered Site Homebuyer Fund	Courthouse Restoration Fund
\$	\$	\$	\$	\$	\$
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$	\$	\$	\$	\$	\$
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$	\$	\$	\$	\$	\$

27,433

### BATH COUNTY SCHEDULE OF OPERATING REVENUE Fiscal Year Ended June 30, 1999 (Continued)

	Totals (Memorandum Only)		General Fund		Road and Bridge Fund			
Federal Receipts - State Treasurer (Continued)								
Federal Disaster and Emergency Services/Emergency Management Agency Reimbursement National Forestry Receipts	\$	63,772 11,082	\$		\$	63,772 11,082	\$	
Totals	\$	108,973	\$	6,686	\$	74,854	\$	0
Kentucky State Treasurer								
Jail:								
Allotments	\$	33,532	\$		\$		\$	33,532
Medical Allotments		2,836						2,836
Driving Under The Influence Fees		1,496						1,496
Miscellaneous		600						600
County Road Aid		515,201				515,201		
Truck License Distribution		161,449				161,449		
Operators License		1,016				1,016		
Election Expense Reimbursement		5,610		5,610				
Delinquent Taxes		11,363		11,363				
Courthouse Rental - Administrative								
Office of the Courts		159,428		43,309				
Refunds:								
Dog License		25		25				
Severance Taxes:								
Coal		39,744						
Grants:								
State Grants (Housing and Urban		12				12		
Development)		15,590				15,590		
Ambulance		5,588		5,588				

BATH COUNTY SCHEDULE OF OPERATING REVENUE Fiscal Year Ended JUNE 30, 1999 (Continued)

Local Government Economic Assistance Fund	Building Commis Fund		Econom Develop Fund		911 Fund		Scattered Site Homebuyer Fund		Courthouse Restoration Fund	
\$	\$		\$		\$		\$		\$	
\$ 0	_ \$	0	\$	0	\$	0	\$	27,433	\$	0_
\$	\$		\$		\$		\$		\$	

116,119

# BATH COUNTY SCHEDULE OF OPERATING REVENUE Fiscal Year Ended June 30, 1999 (Continued)

	Tot (M On	emorandum	Gen Fun		Roa Bric Fun	•	Jail	Fund
Kentucky State Treasurer (Continued	)							
Grants: (Continued) Disaster and Emergency Services Rescue Grant Disaster and Emergency	\$	4,500	\$	4,500	\$		\$	
Assistance Grant - Coordinator Salary Courthouse Restoration (HB 321)		4,267 185,000		4,267				
Totals	\$	1,147,246	\$	74,662	\$	693,256	\$	38,464
Miscellaneous Revenue								
Gateway Area Development								
District Rent	\$	21,000	\$	21,000	\$		\$	
Swimming Pool Receipts		17,111		17,111				
Road Department Rent		18,000		18,000				
Health Department Rent		23,100		23,100				
Insurance Reimbursement		2,033		810		1,223		
Interest		26,943		6,078		12,403		414
Circuit Court Clerk:								
Jail Cost		5,108						5,108
Licenses and Permits:								
Cable T.V. Franchise		706		706				
Telephone Commission		95,478						
Surplus Machinery/Equipment Sales		10,104		10,104				
Miscellaneous Items		8,419		3,918		3,459		1,042
Totals	\$	228,002	\$	100,827	\$	17,085	\$	6,564
Total Operating Revenue	\$	1,890,590	\$	588,544	\$	785,195	\$	45,028

# BATH COUNTY SCHEDULE OF OPERATING REVENUE Fiscal Year Ended June 30, 1999 (Continued)

Econ	ernment omic stance		ding nmission d	Econon Develo Fund		911 Fund	l .	Site	tered ebuyer	rthouse toration
\$		\$		\$		\$		\$		\$
										185,000
\$	39,744	\$	116,119	\$	0	\$	0	\$	0	\$ 185,000
\$		\$		\$		\$		\$		\$
	716		3,247		14		1,571			2,500
							95,478			
\$	716	_\$_	3,247	\$	14	\$	97,049	\$	0	\$ 2,500
\$	40,461	\$	119,366	\$	14	\$	97,049	\$	27,433	\$ 187,500



# COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

# BATH COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

# Fiscal Year Ended June 30, 1999

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND	<u> Duago</u>	<u>,                                      </u>	<u> </u>		Budget	
General Government						
Office of County Judge/Executive: Salaries-						
County Judge/Executive	\$	56,010	\$	56,189	\$	(179)
Secretaries		19,230		19,230		1
Other Salaries		4,625		4,624		1
Office Materials and Supplies Judge Pro-Tem		3,680 600		3,679 600		1
Travel		350		000		350
Office of County Attorney: Salaries-						
County Attorney		10,665		10,665		
Secretaries		2,746		2,746		
Office of County Clerk:						
Office Materials and Supplies		5,500		5,079		421
Printing and Binding		1,233		1,144		89
Tax Bill Preparation		2,340		767		1,573
Board of Commissioners		800				800
Office of Sheriff:						
Tax Settlement		500		500		
Lake Patrol Grant		7,475		7,475		
Gasoline		6,600		5,464		1,136
Supplies		6,936		6,935		1
Postage		2,223		2,212		11
Office of County Coroner:						
Salaries-		4.000		4.000		
County Coroner		4,930		4,930		
Deputy Coroner		1,987		1,986		1
Fiscal Court:						
Commissioners- Salaries		25,336		25 226		
Fiscal Court Clerk Salary		1,290		25,336 1,240		50
riscal Court Cici K Salary		1,290		1,240		30

# BATH COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES Fiscal Year Ended June 30, 1999

(Continued)						
	Final Budget	Budgeted Expenditures			Under (Over) Budget	
GENERAL FUND (Continued)						
General Government (Continued)						
Office of Property Valuation Administrator: Statutory Contribution	\$	8,238	\$	8,238	\$	
Office of County Treasurer: Salaries-						
County Treasurer		14,353		14,353		
Office Materials and Supplies		1,084		1,083		1
Checks		666		201		465
County Law Library:						
Law Librarian Salary		633		616		17
Elections:						
Per Diem-						
Election Commissioners		1,600		1,480		120
Election Officers		6,650		6,530		120
Tabulators		150		170		(20)
Supplies		12,000		11,408		592
Economic Development:						
Contribution		727		727		
Courthouse:						
Salaries-						
Janitor		19,194		19,193		1
Materials and Supplies		1,000		843		157
Utilities		12,000		10,851		1,149
Other County Properties:		500		102		207
Vehicle Repairs		500 500		103		397
Repairs Other		1,734		11		489 319
County Vehicle		8,586		1,415 8,586		319
County vehicle		0,500		0,500		
Protection to Persons and Property						
County Fire Department:						
Contributions		10,000		10,000		

	Final Budget		Budgete Expend		Under (Over) Budget	
GENERAL FUND (Continued)	Duager			<u>rtures</u>	Daaget	
Protection to Persons and Property (Contin	nued)					
Disaster and Emergency Services: Salaries-						
Director	\$	17,148	\$	17,148	\$	
Emergency Materials and Supplies	*	7,800	*	4,500	•	3,300
Office Materials and Supplies		5,600		5,448		152
Gas		500		384		116
Ambulance Service:						
Ambulances		6,000		5,588		412
Public Advocacy Program		1,212		1,212		
General Health and Sanitation						
Dog Control:						
Salaries		7,551		7,550		1
Reimbursement		1,872		1,872		
Contract Control		2,000		1,779		221
Dead Animal Disposal		7,680				7,680
Social Services						
Service to Indigents:						
Contribution		960		960		
Program Support		6,000		5,921		79
Cemeteries and Memorials: Pauper Burials		1,500		1,500		
-		1,500		1,500		
Recreation and Culture						
Swimming Pool:		10.046		10.045		4
Temp Workers		10,946		10,945		1
Building Materials and Supplies Food		400 3 200		2 150		400 42
FUUU		3,200		3,158		42

(Continued)	Final Budgeted Budget Expenditures		-		Under (Over) Budget	
GENERAL FUND (Continued)						
Recreation and Culture (Continued)						
Swimming Pool: (Continued) Supplies Maintenance Utilities	\$	3,151 1,904 2,771	\$	3,151 1,903 2,771	\$	1
Roads						
Road Maintenance: Gravel		63,040		63,040		
<u>Debt Service</u>						
Other County Liabilities: Lease-Purchase Agreements		2,867		2,867		
KACO Leasing Trust Program: Health Department-Interest Voting Machines-Interest		4,539 2,116		3,798 1,589		741 527
Other: GADD Rent AOC Rent  Administration		21,000 43,309				21,000 43,309
General Services: Advertising Audit ADD Contributions Dues Miscellaneous		4,100 10,879 1,454 2,410 1,600		4,120 9,290 1,454 2,410 1,478		(20) 1,589
Reserve for Transfer		(24)				(24)
Fringe Benefits: County Contributions- Social Security		32,354		31,155		1,199
Retirement		39,908		39,908		-,-//

GENERAL FUND (Continued)	Final Budget		Budgeted Expenditures		Under (Over Budge	·)
Administration (Continued)						
Fringe Benefits: (Continued) Health Insurance Worker's Compensation Unemployment Insurance	\$	29,200 20,000 4,000	\$	27,788 17,467 2,000	\$	1,412 2,533 2,000
Total Operating Budget	\$	635,618	\$	540,763	\$	94,855
Other Financing Uses:  KACO Leasing Trust Program  Health Department  Voting Machines		19,000 3,755		19,000 3,755		
Total General Fund	\$	658,373	\$	563,518		94,855
ROAD AND BRIDGE FUND						
Roads						
Office of Road Supervisor: Road Supervisor Salary	\$	23,908	\$	23,908	\$	
Road Maintenance: Salaries- Road Foreman Road Labor Rent Crushed Stone and Gravel Gasoline Machinery and Equipment- Materials Pipe Construction Bridges		23,009 195,300 18,000 90,000 35,000 49,720 70,000 5,000 50,590 5,000		21,507 194,881 18,000 76,620 26,068 26,029 48,330 3,859 31,175 2,439		1,502 419 13,380 8,932 23,691 21,670 1,141 19,415 2,561

ROAD AND BRIDGE FUND (Continued)	Final Budget		Budg Exper	eted nditures	Under (Over) Budge	)
Administration						
General Services:						
Advertising	\$	300	\$		\$	300
Audit		3,000				3,000
Insurance		17,039		17,139		(100)
Utilities		7,125		5,867		1,258
Contingent Appropriations:						
Miscellaneous		500				500
Reserve for Transfer		8,933				8,933
Other County Liabilities:						
Lease-Purchase Agreements		7,880		7,880		
Distributions to Other Governmental Agenci	ec.					
Transfer to Cities	ics.	566		565		1
1/2 National Forest Receipts		8,100		5,541		2,559
Enings Donofits						
Fringe Benefits: County Contributions-						
Retirement		14,157		13,071		1,086
Social Security		16,843		16,843		1,000
Health Insurance		- 0,0 10		,		
Worker's Compensation		21,468		7,350		14,118
Unemployment Insurance		2,200		2,012		188
Total Road and Bridge Fund	\$	673,638	\$	549,084	\$	124,554
JAIL FUND						
Protection to Persons and Property						
Office of Jailer:						
Personnel Services-						
Salaries-						
Jailer	\$	20,000	\$	19,401	\$	599
Jail Personnel	Ψ	200	Ψ	1,,101	Ψ	200
Administrative Personnel		1,656		1,655		1
				,		

### BATH COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES Fiscal Year Ended June 30, 1999 (Continued)

(Continued)						
	TC: 1		D 1	. 1	Under	
	Final		Budg		(Over	
AAN FINID (C	Budget	<u> </u>	Expe	nditures	Budge	et
JAIL FUND (Continued)						
Protection to Persons and Property (Contin	ued)					
Office of Jailer: (Continued)						
Association Dues	\$	50	\$	50	\$	
Staff Training		400		309		91
Routine Medical		9,050		5,413		3,637
Staff Travel		2,400		2,331		69
Housing Prisoners - Other Counties		99,276		83,998		15,278
Utilities		3,930		3,928		2
Repairs-		,		,		
Building		917		917		
Equipment		394		289		105
Miscellaneous		200		159		41
Legal		900		900		
Juvenile Detention:						
Juveniles		12,670		12,312		358
o a vermes		12,070		12,512		220
Administration						
Fringe Benefits:						
County Contributions-						
Retirement		1,545		1,521		24
Social Security		1,386		1,385		1
Total Jail Fund	\$	154 074	\$	134,568	\$	20,406
Total Jan Fund	Φ	154,974	Φ	134,306	Þ	20,400
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u>						
Bus Services						
Mass Transit	\$	14,042	\$	13,972		70

(Continued)	Final		Budg	geted	Und (Ov	
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u> (Continued)	Budge	t	_	nditures	Bud	get
Administration						
General Services: Gravel	\$	39,230	\$	20,101	\$	19,129
Total Local Government Economic Assistance Fund	\$	53,272	\$	34,073	\$	19,199
ECONOMIC DEVELOPMENT FUND						
Industrial Development	\$	8,720	\$	2,191	\$	6,529
911 FUND						
Protection to Persons and Property						
Emergency Dispatch Service: Salaries Equipment Supplies Utilities Social Security Retirement Training	\$	66,613 55,960 1,283 6,987 4,900 1,500 395	\$	66,613 29,313 780 4,773 4,680 1,245 395	\$	26,647 503 2,214 220 255
Total 911 Fund	\$	137,638	\$	107,799		29,839
SCATTERED SITE HOMEBUYER PROJECT FUND						
Project Expenditures	\$	996,000	\$	24,000		972,000
COURTHOUSE RESTORATION FUND						
Courthouse Restoration	\$	750,000	\$	33,089		716,911

FOREST FIRE PROTECTION FUND	Fina Bud		geted enditures	(O	der ver) dget
Forest Fire Tax	\$	1,177	\$ 1,177	\$	0
Total Operating Budget - All Funds	\$	3,411,037	\$ 1,426,744	\$	1,984,293
Other Financing Uses:  KACO Leasing Trust-  Health Department  Voting Machines		19,000 3,755	19,000 3,755		
TOTAL BUDGET - ALL FUNDS	\$	3,433,792	\$ 1,449,499		1,984,293



### SCHEDULE OF UNBUDGETED EXPENDITURES

# BATH COUNTY SCHEDULE OF UNBUDGETED EXPENDITURES

### Fiscal Year Ended June 30, 1999

Expenditure Items	Buildir Comm Fund	•
Salaries	\$	6,909
Maintenance		1,648
Materials and Supplies		1,159
Utilities		10,881
Repairs		1,078
Remodeling		120,734
Trustee Fees		300
Rural Economic Community Development		7,375
Other		875
Total	\$	150,957



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Honorable Ray Bailey, Bath County Judge/Executive Honorable Alfred Fawns, Jr., Former Bath County Judge/Executive Members of the Bath County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Bath County, Kentucky, as of and for the year ended June 30, 1999, and have issued our report thereon dated January 10, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether Bath County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying comments and recommendations.

- The County Should Have A Written Agreement To Protect Deposits
- The Annual Budget Did Not Include All Funds
- The County Treasurer's Annual Report And County Judge/Executive's Quarterly Report Should Include All Funds
- The County Should Maintain Timesheets For All Employees

Honorable Ray Bailey, Bath County Judge/Executive
Honorable Alfred Fawns, Jr., Former Bath County Judge/Executive
Members of the Bath County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of Financial
Statements Performed In Accordance With Government Auditing Standards
(Continued)

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Bath County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Bath County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying comments and recommendations.

- The Annual Budget Did Not Include All Funds
- The County Treasurer's Annual Report And County Judge/Executive's Quarterly Report Should Include All Funds
- The County Should Maintain Proper Documentation For All Expenditures

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above is a material weakness.

This report is intended solely for the information and use of management, and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - January 10, 2000

### **COMMENTS AND RECOMMENDATIONS**

### BATH COUNTY COMMENTS AND RECOMMENDATIONS

Fiscal Year Ended June 30, 1999

### **NONCOMPLIANCES**

### 1. The County Should Have A Written Agreement To Protect Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. As of August 12, 1998, the county had bank deposits of \$661,303; FDIC insurance of \$100,000; and collateral pledged or provided of \$915,000. Even though the county obtained sufficient collateral of \$915,000, there was no written agreement between the county and the depository institution, signed by both parties, securing the county's interest in the collateral. We recommend the county enter into a written agreement with the depository institution to secure the county's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

County Judge's Response:

We agree.

### 2. The Annual Budget Did Not Include All Funds

The annual budget prepared by the County Judge/Executive did not include all funds of the fiscal court. The Building Commission Fund was not included in the budget. KRS 68.240 states the County Judge/Executive shall annually prepare a proposed budget for the expenditure of all funds, including those from state and federal sources, which are to be expended by the fiscal court in the next fiscal year. We recommend the County Judge/Executive comply with KRS 68.240 by including all funds in the annual budget.

County Judge's Response:

We did not realize we were to include the Building Commission Fund in our original budget. We do not have a problem including it if we are supposed to.

## 3. The County Treasurer's Report And The County Judge/Executive's Quarterly Report Should Contain All Funds Of The Bath County Fiscal Court

Upon examination of the County Treasurer's annual report, we noted it did not include the Building Commission Fund and the Economic Development Fund. The County Judge/Executive's Quarterly Report did not include the Building Commission Fund. KRS 68.020 states the County Treasurer shall make a full and complete settlement with thirty days after the close of each year. KRS 68.360(2) states the County Judge/Executive shall within fifteen days after the end of each quarter prepare a statement showing cumulative receipts, expenditure, transfers and fund balances. We recommend the County Treasurer and County Judge/Executive comply with KRS 68.020 and KRS 68.360(2) by including all funds in their respective reports.

BATH COUNTY SCHEDULE OF COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1999 (Continued)

### **NONCOMPLIANCES** (Continued)

3. The County Treasurer's Report And The County Judge/Executive's Quarterly Report Should Contain All Funds Of The Bath County Fiscal Court (Continued)

County Judge's Response:

The Economic Development Fund was closed out during the year. We did not realize we needed to include the Building Commission Fund in our reports. We do not have a problem including it if we are supposed to.

4. The County Should Maintain Timesheets For All Employees

During the test of payroll, we noted the only departments maintaining timesheets were the Road Department and 911 Dispatchers. KRS 337.320 states every employer shall keep a record of (a) the amount paid each pay period to each employee; (b) the hours worked each day and each week by each employee; (c) such other information as the secretary requires. Additionally, KRS 441.225(2) states the Jailer shall submit, in accordance with county payroll procedures, time reports for all full-time and part-time jail personnel and employees to the County Treasurer or other designated payroll official. We recommend the county comply with KRS 337.320 and KRS 441.225(2) by maintaining timesheets for all employees.

County Judge's Response:

O.K.

5. The County Should Maintain Proper Documentation For All Expenditures

During the test of disbursements, we noted several expenditures lacked proper documentation. Maintenance of vendor files with invoices to support expenditures of the various funds is a necessary internal control procedure. We recommend the county maintain invoices for every expenditure of the Fiscal Court.

County Judge's Response:

We believe the invoices in question may have not been properly filed.

#### PRIOR YEAR FINDING

• The Fiscal Court Has Not Adopted A Budget For The Building Commission Fund As Part Of The Annual Fiscal Court Budget

### CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

### BATH COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

### CERTIFICATION OF COMPLIANCE

### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

### BATH COUNTY FISCAL COURT

The Bath County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Name

County Judge/Executive

Name

County Treasurer